

FINANCIAL STATEMENTS
For
**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE**
For the year ended
DECEMBER 31, 2021

INDEPENDENT AUDITOR'S REPORT

To the members of

**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE**

Opinion

We have audited the accompanying financial statements of Diefenbunker, Canada's Cold War Museum/ Musée canadien de la guerre froide, which comprise the statement of financial position as at December 31, 2021, the statements of operations, changes in net assets and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

In our opinion, the financial statements present fairly, in all material respects, the financial position of Diefenbunker, Canada's Cold War Museum/Musée canadien de la guerre froide as at December 31, 2021, the results of its operations and its cash flows for the year then ended in accordance with Canadian accounting standards for not-for-profit organizations.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Organization in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibility of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with Canadian accounting standards for not-for-profit organizations, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Organization's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Organization or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Organization's financial reporting process.

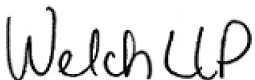
Auditor's Responsibility for the Audit of the Financial Statement

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the Organization's financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Organization's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Organization's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the Organization's financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Organization to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the Organization's financial statements, including the disclosures, and whether the Organization's financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.



Chartered Professional Accountants
Licensed Public Accountants

Ottawa, Ontario
April 13, 2022.

**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE**

STATEMENT OF FINANCIAL POSITION

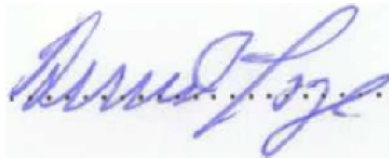
DECEMBER 31, 2021

	<u>2021</u>	<u>2020</u>
<u>ASSETS</u>		
CURRENT ASSETS		
Cash	\$ 722,731	\$ 531,306
Accounts receivable	241,592	118,883
Inventories	22,402	8,222
Prepaid expenses	<u>3,807</u>	<u>2,647</u>
	990,532	661,058
TANGIBLE CAPITAL ASSETS (note 4)	2,024,629	1,649,516
ARTIFACT COLLECTION (note 2)	<u>1</u>	<u>1</u>
	<u>\$ 3,015,162</u>	<u>\$ 2,310,575</u>
<u>LIABILITIES AND NET ASSETS</u>		
CURRENT LIABILITIES		
Accounts payable and accrued liabilities (note 5)	\$ 142,505	\$ 87,295
Deferred revenue	6,680	3,985
Deferred contributions (note 6)	<u>152,300</u>	<u>69,494</u>
	301,485	160,774
DEFERRED CONTRIBUTIONS RELATED TO TANGIBLE CAPITAL ASSETS (note 8)	<u>1,708,834</u>	<u>1,450,587</u>
	<u>2,010,319</u>	<u>1,611,361</u>
NET ASSETS		
Working Capital Fund - unrestricted	461,112	248,822
Capital Acquisition Fund - internally restricted	<u>543,731</u>	<u>450,392</u>
	<u>1,004,843</u>	<u>699,214</u>
	<u>\$ 3,015,162</u>	<u>\$ 2,310,575</u>

Approved by the Board:



..... President



..... Treasurer

(See accompanying notes)

**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE**

STATEMENT OF CHANGES IN NET ASSETS

YEAR ENDED DECEMBER 31, 2021

	2021			2020
	Working Capital Fund (Unrestricted)	Capital Acquisition Fund (Internally Restricted) (note 2)	Total	Total
Net assets, beginning of year	\$ 248,822	\$ 450,392	\$ 699,214	\$ 604,844
Excess of revenue over expenses	305,629	-	305,629	94,370
Interfund transfers (note 2):				
- Allocation of part of surplus	(229,221)	229,221	-	-
- Net tangible capital asset purchases	<u>135,882</u>	<u>(135,882)</u>	<u>-</u>	<u>-</u>
Net assets, end of year	<u>\$ 461,112</u>	<u>\$ 543,731</u>	<u>\$ 1,004,843</u>	<u>\$ 699,214</u>

(See accompanying notes)

**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE**

STATEMENT OF OPERATIONS

YEAR ENDED DECEMBER 31, 2021

	<u>2021</u>	<u>2020</u>
Revenue		
Operating grants	\$ 462,297	\$ 518,469
Museum tours	258,623	191,935
Government subsidies (note 7)	196,318	292,840
Facilities rental	95,894	65,831
Employment grants	76,885	52,456
Deferred contributions related to tangible capital assets (note 8)	59,333	52,554
Museum Assistance Program (MAP) (note 6)	44,946	55,056
Museum store	25,779	24,349
Special program fees and miscellaneous income	3,781	23,659
Donation and fundraising (note 9)	<u>2,951</u>	<u>13,644</u>
	<u>1,226,807</u>	<u>1,290,793</u>
Expenses		
Salaries and benefits	570,759	704,120
Amortization	78,348	67,581
Repairs and maintenance	64,906	62,620
Utilities	49,643	60,081
Professional fees	32,052	40,274
Office	28,397	29,074
Human resources support	21,497	43,620
Museum store	18,371	14,636
Insurance	15,046	16,279
Museum exhibits and services	14,155	14,876
Marketing	13,465	129,474
Bank charges and interest	8,481	6,766
Rental	2,347	3,504
Travel and meetings	1,991	1,836
Bad debt	<u>1,720</u>	<u>1,682</u>
	<u>921,178</u>	<u>1,196,423</u>
Excess of revenue over expenses	<u>\$ 305,629</u>	<u>\$ 94,370</u>

(See accompanying notes)

**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE**

STATEMENT OF CASH FLOWS

YEAR ENDED DECEMBER 31, 2021

	<u>2021</u>	<u>2020</u>
Cash provided by (used for)		
Operating activities		
Excess of revenue over expenses	\$ 305,629	\$ 94,370
Items not affecting cash:		
Amortization	78,348	67,581
Amortization of deferred contributions related to tangible capital assets	<u>(59,333)</u>	<u>(52,554)</u>
	324,644	109,397
Change in level of:		
Accounts receivable	(122,709)	(66,842)
Inventories	(14,180)	(85)
Prepaid expenses	(1,160)	436
Accounts payable and accrued liabilities	55,210	(12,954)
Deferred revenue	2,695	(3,193)
Deferred contributions	<u>82,806</u>	<u>59,253</u>
	<u>327,306</u>	<u>86,012</u>
Investing activities		
Tangible capital asset purchases	<u>(453,461)</u>	<u>(190,200)</u>
Financing activities		
Contributions received for capital improvements	<u>317,580</u>	<u>132,607</u>
Increase in cash	191,425	28,419
Cash at beginning of year	<u>531,306</u>	<u>502,887</u>
Cash at end of year	<u>\$ 722,731</u>	<u>\$ 531,306</u>

(See accompanying notes)

**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE**

NOTES TO FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2021

1. PURPOSES OF THE ORGANIZATION

The Museum was formed to increase throughout Canada and the world, an interest in, and an understanding of, the Cold War by preserving the Diefenbunker as a National Historical Site and operating a Cold War Museum.

The Diefenbunker, Canada's Cold War Museum/Musée canadien de la guerre froide was incorporated under the Canada Corporations Act in November 1997 without share capital as a not-for-profit organization and was continued under the Canada Not-for-profit Corporations Act on September 5, 2014. The Museum is a registered charity under the Income Tax Act; hence, it is exempt from paying income taxes pursuant to Section 149 of the Income Tax Act.

2. SIGNIFICANT ACCOUNTING POLICIES

These financial statements have been prepared in accordance with Canadian accounting standards for not-for-profit organizations and include the following significant accounting policies:

Financial instruments

i) *Measurement of financial instruments*

All financial assets and liabilities are initially recognized at fair value and are subsequently measured at cost or amortized cost.

ii) *Transaction costs*

Transaction costs associated with the acquisition and disposal of investments are included in the carrying amount of the investments, where applicable.

Inventories

Inventory consists of items held for resale at the Museum store. The Museum store's inventory is stated at the lower of cost and net realizable value and is determined on a first-in, first-out basis.

Tangible capital assets and amortization

Tangible capital assets are stated at acquisition cost. Amortization is recorded on a declining balance basis using the following annual rates, provided at one-half the annual rates in the years of acquisition and disposition:

Building and improvements	4%
Furniture and equipment	20%
Computer equipment	55%
Computer software	100%

Contributions received specifically for the acquisition of tangible capital assets are deferred and amortized using the same basis as the respective asset.

**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE**

NOTES TO FINANCIAL STATEMENTS - Cont'd.

YEAR ENDED DECEMBER 31, 2021

2. SIGNIFICANT ACCOUNTING POLICIES - Cont'd.

Contributed services and materials

Contributed services and materials are recognized in the financial statements at fair market value (see note 9 for details).

Volunteers contribute hundreds of hours per year to assist in the operations of the Museum. Contributed labour is not recognized in the financial statements due to the difficulty in determining its fair value.

Artifact collection

The Museum's collection consists of Cold War artifacts and is recorded at a nominal value of \$1 due to the practical difficulties in determining a meaningful value for this asset. The Museum acquires some of its artifacts through purchase or by in-kind donations. Items purchased for the collection are recorded as an expense on the statement of operations in the year of acquisition. In-kind artifact donations are recorded as revenues and expenses in the statement of operations at their appraised value.

Revenue recognition

The Museum follows the deferral method of accounting for contributions. Restricted contributions are recognized as revenue in the year in which the related expenditures are incurred. Unrestricted contributions are recognized as revenue when received or receivable if the amount to be received can be reasonably estimated and collection is reasonably assured. Grants received specifically for the acquisition of depreciable tangible capital assets are deferred and amortized using the same basis as the respective asset.

The principal sources of revenue and their respective recognition policies are as follows:

- Museum tour and hospitality services revenue is recognized as services are provided;
- Museum store sales are recognized when sales are made;
- Facilities rental revenue is recognized when the rental agreement is fulfilled;
- Donations and fundraising revenue is recognized as revenue when received; and
- All other revenue is recognized when received or receivable, if the amount to be received can be reasonably estimated and collection is reasonably assured.

Internally restricted fund

The purpose of the capital acquisition fund is to build a reserve for capital projects relating to the building as needed to ensure that building is in good condition at all times for receiving visitors. During the year, \$93,339 (2020 - \$38,186) was transferred from the working capital fund to the capital fund. This amount is calculated as 75% of current year excess of revenue over expenses, less net capital asset purchases.

Use of estimates

The preparation of financial statements in conformity with Canadian accounting standards for not-for-profit organizations requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Significant estimates include the valuation of inventory, the determination of accrued receivables and the collectibility of accounts receivable, the fair value of contributed artifacts, the estimated useful life of tangible capital assets, and accrued liabilities. Actual results could differ from these estimates and adjustments are made to the statement of operations as appropriate in the year they become known.

**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE**

NOTES TO FINANCIAL STATEMENTS - Cont'd.

YEAR ENDED DECEMBER 31, 2021

3. FINANCIAL INSTRUMENTS

The Museum is exposed to various risks through its financial instruments. The following analysis provides a measure of the Museum's risk exposure and concentrations.

The Museum does not use derivative financial instruments to manage its risks.

Credit risk

The Museum is exposed to credit risk resulting from the possibility that parties may default on their financial obligations. The Museum's maximum exposure to credit risk represents the sum of the carrying value of its cash and its accounts receivable. The Museum's cash is deposited with a Canadian chartered bank and as a result, management believes the risk of loss on these items to be remote. The Museum manages its credit risk by reviewing accounts receivable aging monthly and following up on outstanding amounts. Management believes that all accounts receivable at year end will be collected and that a provision for uncollectible amounts is not considered necessary.

Liquidity risk

Liquidity risk is the risk that the organization cannot meet a demand for cash or fund its obligations as they become due. The Museum meets its liquidity requirements by preparing and monitoring detailed forecasts of cash flow from operations, anticipated investing and financing activities and holding assets that can be readily converted into cash.

Market risk

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk is comprised of currency risk, interest rate risk and other price risk.

i) *Currency risk*

Currency risk refers to the risk that the fair value of instruments or future cash flows associated with the instruments will fluctuate relative to the Canadian dollar due to changes in foreign exchange rates.

The Museum's financial instruments are all denominated in Canadian dollars and it transacts primarily in Canadian dollars. As a result, management does not believe it is exposed to significant currency risk.

ii) *Interest rate risk*

Interest rate risk refers to the risk that the fair value of financial instruments or future cash flows associated with the instruments will fluctuate due to changes in market interest rates.

The Museum's exposure to interest rate risk arises from its saving account that earns interest at the market rate.

iii) *Other price risk*

Other price risk refers to the risk that the fair value of financial instruments or future cash flows associated with the instruments will fluctuate because of the changes in market prices (other than those arising from currency risk or interest rate risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all similar instruments traded in the market. Since the Museum does not have investments in marketable securities, it is not exposed to other price risk.

Changes in risk

There have been no significant changes in the Museum's risk exposures from the prior year.

**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE**

NOTES TO FINANCIAL STATEMENTS - Cont'd.

YEAR ENDED DECEMBER 31, 2021

4. TANGIBLE CAPITAL ASSETS

Tangible capital assets are comprised of:

	<u>2021</u>		<u>2020</u>	
	<u>Cost</u>	<u>Accumulated amortization</u>	<u>Cost</u>	<u>Accumulated amortization</u>
Land	\$ 1	\$ -	\$ 1	\$ -
Buildings	128,710	31,531	128,710	27,482
Building retrofit and improvements	2,503,581	621,461	2,066,760	560,889
Furniture and equipment	222,954	190,354	222,954	182,204
Computer equipment	65,388	52,698	48,748	47,169
Computer software	27,919	27,880	27,919	27,832
	<u>2,948,553</u>	<u>\$ 923,924</u>	<u>2,495,092</u>	<u>\$ 845,576</u>
Accumulated amortization	<u>923,924</u>		<u>845,576</u>	
	<u>\$ 2,024,629</u>		<u>\$ 1,649,516</u>	

5. GOVERNMENT REMITTANCES PAYABLE

Included in accounts payable and accrued liabilities are \$2,224 (2020 - \$2,221) in government remittances payable.

6. DEFERRED CONTRIBUTIONS

Deferred contributions represent restricted project funding received from governments, government agencies and other sources that are related to expenses to be incurred in subsequent years:

<u>Contributions</u>	<u>Beginning balance</u>	<u>Contributions received/ receivable in the year</u>	<u>Recognized in the year</u>	<u>Ending balance</u>
Employment and Social Development Canada	\$ 5,129	\$ -	\$ (5,129)	\$ -
Association des Communautés Francophones d'Ottawa (ACFO)	9,125	-	(9,125)	-
Canadian Heritage - Museum Assistance Program (MAP)	44,946	100,000	(44,946)	100,000
Plumbing refurbishment	10,294	-	(10,294)	-
Ontario Trillium Foundation	<u>-</u>	<u>52,300</u>	<u>-</u>	<u>52,300</u>
	<u>\$ 69,494</u>	<u>\$ 152,300</u>	<u>\$ (69,494)</u>	<u>\$ 152,300</u>

The amount recognized in the year is included in the Operating grants or Museum Assistance Program.

**DIEFENBUNKER, CANADA'S COLD WAR MUSEUM/
MUSÉE CANADIEN DE LA GUERRE FROIDE
NOTES TO FINANCIAL STATEMENTS - Cont'd.
YEAR ENDED DECEMBER 31, 2021**

7. GOVERNMENT SUBSIDIES

In March of 2020, the Government of Canada announced that they would be providing emergency funding in response to measures various organizations were required to take regarding the spread of the COVID-19 pandemic.

The amount of subsidies attributable to the Museum's December 31, 2021 fiscal year are reported below:

	<u>2021</u>	<u>2020</u>
Canada Emergency Wage Subsidy (CEWS) program	\$ 173,005	\$ 276,880
Tourism and Hospitality Recovery Program (THRP)	23,313	-
Canada Temporary Wage Subsidy (TWS) program	<u>-</u>	<u>15,960</u>
Total government subsidies	196,318	292,840
Amounts received during the year	<u>(173,005)</u>	<u>(259,814)</u>
Government contributions included in accounts receivable	<u>\$ 23,313</u>	<u>\$ 33,026</u>

8. DEFERRED CONTRIBUTIONS RELATED TO TANGIBLE CAPITAL ASSETS

	<u>Beginning Balance</u>	<u>Contributions Received</u>	<u>Revenue Recognized</u>	<u>Ending Balance</u>
Building retrofit and improvements	\$ 1,370,631	\$ 317,580	\$ (54,825)	\$ 1,633,386
Buildings	71,557	-	(2,836)	68,721
Furniture and equipment	8,378	-	(1,660)	6,718
Computer equipment	<u>21</u>	<u>-</u>	<u>(12)</u>	<u>9</u>
	<u>\$ 1,450,587</u>	<u>\$ 317,580</u>	<u>\$ (59,333)</u>	<u>\$ 1,708,834</u>

Contributions received of \$317,580 consist of \$10,294 from donations and \$307,286 from *Investing in Canada Infrastructure Program Fund*. The Museum has received approval for a total of \$1,089,270 from this Fund which is jointly provided by the Government of Canada and the Province of Ontario to assist with infrastructure improvements.

9. DONATION AND FUNDRAISING

Included in donation and fundraising revenue are \$0 (2020 - \$1,234) of contributed supplies and materials.

10. BANK LINE OF CREDIT

The Museum has available an operating line of credit of \$20,000 bearing interest at 4.45%, none of which was drawn upon at year-end.

11. ECONOMIC UNCERTAINTIES DUE TO COVID-19

In mid-March of 2020, the Government of Canada instituted emergency measures in response to public health concerns originating from the spread of COVID-19. A high degree of uncertainty persists surrounding the full economic impact of the situation. The unpredictable nature of the spread of the disease makes it difficult to determine the length of time that the Museum's operations may be impacted. Consequently, at the time of issuance of these financial statements, the effect that the abrupt decline in economic activity will have on the Museum's operations, assets, liabilities, net assets, revenues and expenses is not yet known.